1	BEFORE THE OHIO ELECTIONS COMMISSION
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3	Charles Osborne, :
4	Complainant, :
5	vs. : Case No. 2002E-006
6	Kathleen Magel, :
7	Respondent. :
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9	PROBABLE CAUSE HEARING
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12	Ohio Elections Commission 21 West Broad Street, Suite 600
13	Columbus, Ohio 43215 February 28, 2002
14	Column 20, 2002
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1	OHIO ELECTIONS COMMISSION
2	PROBABLE CAUSE PANEL
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4	Alphonse Cincione, Chairman
5	William Booth, Member
6	Benjamin F. Marsh, Member
7	Mary W. Sullivan, Member
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9	Philip C. Richter, Executive Director
10	Betty Springer, Staff Secretary
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1 Thursday Morning Session, 2 February 28, 2002. 3 4 PROCEEDINGS 5 6 PANEL CHAIRMAN CINCIONE: This is the 7 regularly scheduled Probable Cause Panel of the Ohio Elections 8 Commission. Would the clerk call the roll. 9 SECRETARY SPRINGER: Mr. Marsh? 10 COMMISSIONER MARSH: Yes. 11 SECRETARY SPRINGER: Ms. Sullivan? 12 COMMISSIONER SULLIVAN: Here. 13 SECRETARY SPRINGER: Mr. Booth? 14 COMMISSIONER BOOTH: Here. 15 SECRETARY SPRINGER: Panel Chairman Cincione? 16 PANEL CHAIRMAN CINCIONE: Here. First case we have is the case of Osborne versus 17 18 Magel. 19 Mr. Osborne, I understand you're here. Would you 20 step forward to the podium. Raise your right hand and the 21 court reporter will swear this man in. 22 (Thereupon Mr. Osborne was placed under oath.) PANEL CHAIRMAN CINCIONE: Would you give us a 23 24 brief statement of why you feel that a violation has occurred; 25 and, B, that Kathleen Magel has in fact violated the code.

MR. OSBORNE: Good morning commissioners, most of my -- well, my entire complaint is listed in the submission. I think her terminology of using the word authoring the city's new zoning ordinance is a real stretch.

And as I mentioned in my complaint, No. 1, the city does not have a new zoning ordinance as of yet, it's still in process, has been in process for over four and a half years now, I guess.

There have been three other individuals who have chaired our Ordinance and Rules and Moral Claims Committee, as I pointed out and submitted for exhibits their campaign literature in spite of the fact that they were chairmen of this committee, as was Mrs. Magel.

I'm not making the assumption that based on their campaign literature they didn't feel that they were in a position to claim that they authored or shared in authoring the city's zoning code, which is still, you know, presently being reviewed and is not expected to be submitted to council for, oh, another couple of months.

I believe she could have used a wide range of descriptions and been involved in the process. Authoring is a real -- a real stretch.

The rest of my complaint pretty well describes several arguments based on definition of author, and I'll just let it go with that, with my written complaint.

1 PANEL CHAIRMAN CINCIONE: Kathleen Magel is 2 not here, but she has given us a response. Have the members of 3 the panel had the opportunity to read the response? 4 (Thereupon the panel collectively responded 5 affirmatively.) 6 PANEL CHAIRMAN CINCIONE: All right. 7 COMMISSIONER MARSH: Have you received it? 8 MR. OSBORNE: No, sir. 9 PANEL CHAIRMAN CINCIONE: Here, take mine. 10 MR. OSBORNE: Thank you, sir. Is this mine to 11 keep? 12 PANEL CHAIRMAN CINCIONE: Sure. 13 EXECUTIVE DIRECTOR RICHTER: Yes. 14 MR. OSBORNE: Also if I may add, I've also 15 presented documentation with the firm D.B. Hart out of 16 Cleveland, Ohio. They were the firm that the city of North 17 Canton contracted with and we budgeted -- or actually it was 18 budgeted, I was not on the council at the time, the City Council 19 budgeted \$50,000, and to date I believe they have paid out 20 \$46,500, to D.B. Hart. 21 And they describe in one of my exhibits there the 22 process that a firm such as theirs goes through. Its a long 23 process of interviewing a lot of individuals in the community, 24 and together with that information as gathered, they formulate 25 a template, I guess I would say, which I'm sure that they've

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drawn from their existing data that they already have on hand based on their expertise in the industry.

And the process from that point on, they submit an entire city wide zoning ordinance. In the process from there goes to the city engineer, the superintendent of Permits and Inspection, which serves as our zoning inspector, reviews it, and tweeks it and may change a set back from 10 feet to maybe 18 feet, just minor changes such as that.

And so it's they who I attribute as really being the true authors. They've been contracted with by the city. Any changes that are made are recommended by the city engineer, and the superintendent of Permits and Inspection, they take those thoughts that they have, meet with --

PANEL CHAIRMAN CINCIONE: Did you have an opportunity to review what she's had to say?

MR. OSBORNE: No, I haven't.

PANEL CHAIRMAN CINCIONE: I'd appreciate it if you would do that.

MR. OSBORBE: Okay.

(Thereupon the Complainant reviewed the Respondent's response.)

PANEL CHAIRMAN CINCIONE: Now, Mr. Osborne, the rule here on probable cause is that we do give you the opportunity to speak, but the rules do not provide that we have the responsibility to give you the right to speak. And we can

make our decisions based upon the information which has been provided to us, not only by you, but the respondent, that's one of the main tenets of our law here is that people get the opportunity to review accusations.

What you have here today is a case involving one of our most hallowed rights, and that's called freedom of speech.

And freedom of speech has been protected by the United States

Supreme Court forever.

And freedom of speech was one of the reasons why our founders decided to put it in there, because during the initial stages of our revolution they wanted and they said a lot of things and they wanted that speech protected.

So you have a tremendous burden when you say something about somebody lying or misleading. The state of Ohio has a law that says you can't say statements -- false or misleading statements with wreckless disregard.

Having said that I'd like to know what the Executive Director's recommendation is. He reviews these and tells us the basis for his recommendation, so if you would do that, Mr. Richter, we'd appreciate it.

EXECUTIVE DIRECTOR RICHTER: Mr. Chairman, members of the commission, it's my recommendation to find no probable cause and dismiss this matter. After reviewing the complaint submitted, I, in reviewing the particular sentence at issue, as it relates to authoring the new zoning code, my review

1 2 3 PANEL CHAIRMAN CINCIONE: And what is the pleasure of the Probable Cause panel? 5 6 7 8 9 speak? COMMISSIONER MARSH: 10 him again, see what his reaction is. 11 MR. OSBORNE: Okay. 12 13 14 15 and Inspection. 16 17 18 19 20 21 22 23 ordinance. 24

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is that there is nothing specifically either made false or with wreckless disregard of the truth that would lead this Commission to make a finding against those statements.

COMMISSIONER SULLIVAN: Mr. Chairman?

COMMISSIONER MARSH: Yes.

PANEL CHAIRMAN CINCIONE: Did you want to

I just want to hear from

Obviously I have to accept whatever ruling is made here. As I mentioned there are a number of ways she could have described her involvement in the process with the city engineer and the superintendent of Permits

Ms. Magel is, as to my understanding, her academic background is as a math teacher, a math major, and education major, and I guess if your response is that she could make a statement that she authored or is assisting in authoring the city zoning ordinance, that lends credence to anybody could walk in the door and with a city engineer and discuss wording or make recommendations and be considered an author of the city zoning

PANEL CHAIRMAN CINCIONE: Wasn't she chairman?

MR. OSBORNE: She was a chairman on the Ordinance of Rules and Moral Claims Committee. I have sat with the engineer myself and superintendent of Permits and Inspection, I can make lots of recommendations.

PANEL CHAIRMAN CINCIONE: I must tell you that you need to read that First Amendment. I must tell you that our responsibility here is awesome, because we really need to be absolutely clear that we are going to be on the right track when we make rulings with respect to the First Amendment.

And our test at the full commission is clear and convincing, here we look for probable cause. One of the things we try to take into account is what you have to say by your writing, and what she has to say by her writing. That's one of the problems, it's a difficult decision.

We did sign up to do this and that's what we do and there is a lot of expertise here on that. So with that, anything further?

COMMISSIONER MARSH: I can't help but react a little bit to the process of developing the zoning code, having done this many times myself and having somebody involved as you described.

And I think she describes a pretty complicated process involving a lot of citizens committees, city engineers that the kind of consultants come in, somebody says with a boiler plate to start with and you work that over and for one of

1	those people to say they authored it, I think you used the words
2	a bit of a stretch, and I think that's probably correct, but it
3	probably does not offend the statute. That's my view.
4	PANEL CHAIRMAN CINCIONE: Any other comments
5	by any other members of the probable cause panel? Hearing none,
6	I'll entertain a motion.
7	COMMISSIONER SULLIVAN: Mr. Chair, I move we
8	find no probable cause and dismiss this matter.
9	PANEL CHAIRMAN CINCIONE: Is there a second?
10	COMMISSIONER MARSH: Second.
11	PANEL CHAIRMAN CINCIONE: Moved and seconded
12	we find no probable cause that a violation has occurred, and
13	this matter be dismissed. All in favor, signify by saying
14	"aye;" opposed, like sign.
15	(Thereupon all members voted affirmatively.)
16	PANEL CHAIRMAN CINCIONE: Passed unanimously.
17	Thank you for coming down.
18	MR. OSBORNE: Thank you for your time.
19	PANEL CHAIRMAN CINCIONE: Having covered the
20	agenda the probable cause panel is adjourned.
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CERTIFICATE I, Cheryl D. Edwards, Certified Professional Reporter, and Notary Public in and for the State of Ohio, do certify that the foregoing is a true and correct transcript of the proceedings taken by me in this matter on February 28, 2002, and carefully compared with my original stenographic notes. That I am not an attorney for or relative of either party and have no interest whatsoever in the outcome of this litigation. IN WITNESS WHEREOF, I have hereunto set my hand and official seal of office at Columbus, Ohio, this 13th day of August, 2003. Notary Public in and for the State of Ohio My commission expires 11/03/03